

**Multi-Year Operational
Plan
for PrEP and Condom
Programming Road Map
for KPs
2022-2026**

FINAL REPORT

Multi-Year Operational Plan and Budget for PrEP and Condom Programming Road Map for KPs 2022-2026

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Annex 1: Condom Program Operational Plan

Description of priorities	Key annual outputs				
	2022	2023	2024	2025	2026
Objective 1: To establish Functional Capacity for Condom Program Management for key populations in 50% of the related organizations by 2026					
Strategy 1: Strengthening Leadership and Coordination structures at all levels					
1.1.1: Coordination and Program Governance	Creating Condom Technical Group	Condom Technical Group's 2-yr Priority Action Plan (2023/24) detailing program outputs, outcome targets and partner accountability framework developed	Condom mid-term review report compiled defining revised targets	The condom program review report is reviewed and approved by the SIP	The condom program review report in place
			Annual stakeholder validated Comprehensive Condom Programming review report in place	Condom Technical Group's 2-yr Priority Action Plan (2025/26) detailing program outputs, outcome targets and partner accountability framework developed	
		comprehensive condom programming integrated in 10% of the related organizations	comprehensive condom programming integrated in 20% of the related organizations	comprehensive condom programming integrated in 30% of the related organizations	comprehensive condom programming integrated in 50% of the related organizations
	Minimum functional capacity for provincial Condom Programming defined	10% of provinces especially those covering hotspots supported to establish minimum capacity for	20% of provinces especially those covering hotspots supported to establish minimum capacity for	30% of provinces especially those covering hotspots supported to establish minimum capacity for	50% of provinces especially those covering hotspots supported to establish minimum capacity for

		Condom Programming	Condom Programming	Condom Programming	Condom Programming
1.1.2: Strengthen Policies and Regulations	5 th NSP 2019/2023 features condom as a priority primary prevention intervention for key populations			Health sector budget earmarks funds for procurement of free to user condoms for the most key populations	Stakeholder agreed new generation National Condom Programming strategy in place
	highest level policy-makers within Gol agreed, MoH endorsed National Condom Programming in place				NSP for HIV control 2025/2029 features condom as a priority primary prevention intervention
	National Condom needs assessment conducted				
Strategy 2: Facilitate National Condom Program Support System for the key population (In the context of the SIP Committee)					
1.2.1: Deepen advocacy for the national condom program for key populations		Condom programming advocacy action plan developed		MOHME build partnerships through networking with all public and private sector stakeholders to support condom planning	
	The use of the Total Market Approach for condom programming has been approved by the MOHME				
	Media capacity engagement drafted (with considering sensitivities)	Capacity of 200 activists from the governmental media houses in condom promotion and education for key	Capacity of 200 activists from the governmental media houses in condom promotion and education for key		

		populations built	populations built		
1.2.2: Strengthen capacity for related organizations	Condom Programming Partner Accountability Framework drafted	Strategy for capacity building of the various condom programming players at national and provincial level and standardized training materials in place	Condom program players in 50% of the provinces oriented	Condom program players in all of the provinces oriented	
	At least one NGO contracted to run a condom programming campaign for key populations	Designated and functional condom focal points at 20% of the provinces	Designated and functional condom focal points at 50% of the provinces	Designated and functional condom focal points at 80% of the provinces	Designated and functional condom focal points at 100% of the provinces
	Condom reporting tool for HIV Implementing Partners and non-health sector partners drafted	At least 150 players oriented with developed tools & 10% of provinces mentored and supported to run a province-led condom program	30% of provinces mentored and supported to run a condom program	40% of provinces mentored and supported to run a condom program	50% of provinces mentored and supported to run a condom program
1.2.3: Strengthen the national condom performance monitoring	10 NGOs and Civil Society Organizations contracted to run a condom programming campaign		Annual condom program review meetings at the national and provincial levels to evaluate the annual performance of the condom program held		
		Training for province focal point persons in 20% provinces	Training for province focal point persons in 50% provinces		
		Condom sentinel sites established for		Condom sentinel sites established for	

		key populations in 50 hotspot urban centers		key populations in 50 more hotspot urban centers	
Strategy 3: Strengthen Supply Chain and Commodity Security					
1.3.1: Effective Quantification and Forecasting	Annual MOHME interdepartmental forecasting and quantification conducted	Annual MOHME interdepartmental forecasting and quantification conducted	Annual MOHME interdepartmental forecasting and quantification conducted	Annual MOHME interdepartmental forecasting and quantification conducted	Annual MOHME interdepartmental forecasting and quantification conducted
	10 national level partners trained on the use of the condom quantification methodology	Build capacity for quantification at province and health facility levels in 10% provinces	Build capacity for quantification at province and health facility levels in 20% provinces	Build capacity for quantification at province and health facility levels in 40% provinces	Build capacity for quantification at province and health facility levels in 50% provinces
		The "Quantification and Procurement Planning" unit for quantification in the provinces and at the national level facilities established.			
1.3.2: Increase condom storage capacity and improve storage efficiency	At least one post market surveillance exercise in the national level drafted and conducted	At least one relevant Drug management staff member in each province has been trained to regularly monitor post-market condoms			
		At least one post market surveillance Exercises conducted and reports delivered to the National Condom Technical Group	At least one post market surveillance Exercises conducted and reports delivered to the National Condom Technical Group	At least one post market surveillance Exercises conducted and reports delivered to the National Condom Technical Group	At least one post market surveillance Exercises conducted and reports delivered to the National Condom Technical Group
	Regular and continuous	Regular and continuous	Regular and continuous	Regular and continuous	Regular and continuous

	"Instant Checks" of condom quality, storage and warehousing at national and regional level	"Instant Checks" of condom quality, storage and warehousing at national and regional level	"Instant Checks" of condom quality, storage and warehousing at national and regional level	"Instant Checks" of condom quality, storage and warehousing at national and regional level	"Instant Checks" of condom quality, storage and warehousing at national and regional level
1.3.3: Implement the condom distribution plan	Advocacy for special handling of the condom in implementation of the One Warehouse One Health Facility Policy conducted	Reviewed National Condom Distribution Plan aligned to the One Warehouse One Health Facility policy in place	conduct an assessment of social marketing on condom availability for key populations in hard to reach areas	The final impact analysis of condom programs such as social marketing of condoms was done through new routes and additional costs.	National Condom Distribution Plan revised
	At least one innovation exploiting new outlets on condom distribution with the private sector developed and implemented	Coverage of new outlet targeted condom distribution innovations expanded to 10% of provinces	Coverage of new outlet targeted condom distribution innovations expanded to 30% of provinces	Coverage of new outlet targeted condom distribution innovations expanded to 50% of provinces	Coverage of new outlet targeted condom distribution innovations expanded to 60% of provinces
	2% of key populations were covered by condoms through new outlets.	5% of key populations were covered by condoms through new outlets.	10% of key populations were covered by condoms through new outlets.	20% of key populations were covered by condoms through new outlets.	30% of key populations were covered by condoms through new outlets.
1.3.4: Creating variety in types of condoms to create the right of choose in customers	Condom distribution program control drafted.	At least one national and provincial condom distribution program control exercise has been performed.	At least one national and provincial condom distribution program control exercise has been performed.	At least one national and provincial condom distribution program control exercise has been performed.	At least one national and provincial condom distribution program control exercise has been performed.
	In 10% of public and private distribution outlets, condoms are purposefully distributed with the participation of NGOs.	In 30% of public and private distribution outlets, condoms are purposefully distributed with the participation of NGOs.	In 45% of public and private distribution outlets, condoms are purposefully distributed with the participation of NGOs.	In 60% of public and private distribution outlets, condoms are purposefully distributed with the participation of NGOs.	In 80% of public and private distribution outlets, condoms are purposefully distributed with the participation of NGOs.

1.3.5: Creating the Condom Logistics Management Information System (CLMIS)	CLMIS was Set up with appropriate indicators	Launch the CLIMS dashboard linked the custom health software available			
	CLMIS rolled out in 10% provinces	CLMIS rolled out in 30% provinces	CLMIS rolled out in 50% provinces	CLMIS rolled out in 80% provinces	CLMIS rolled out in 100% provinces
		capacity building in 10 % provinces for providers on the use of CLMIS	capacity building in 30 % provinces for providers on the use of CLMIS	capacity building in 50 % provinces for providers on the use of CLMIS	capacity building in 70 % provinces for providers on the use of CLMIS
Objective 2: To Increase Condom Use at last high risk sex for each of the key groups to 25% from a 2020 baseline by 2026					
Strategy 1: Increase Demand for Condoms in Key Populations and Remove Barriers to Access and Use					
2.1.1: More investment in demand-generation activities to ensure that the key populations have the knowledge, skills and ability to use condoms correctly and consistently. (Strengthening Advocacy)	National Condom Program defines targeted beneficiaries	A condom market segmentation study was conducted for key populations	Condom Distribution Programs (CDP) conducted		Second condom market segmentation study was conducted for key populations
	Various outlets employed to get free and discounted condoms to key populations	Stakeholder partner agreed market segmentation for free, social marketing and private sector in place to cover more key populations		Assessment on performance of the condom market following the support of commercial sector conducted	
		National mapping of community socio-economic coalitions, networks, groups and recreation facilities to exploit for condom program for key populations conducted			
2.1.2 Investing in communication	National Condom-Related	CRCG featuring key message concepts			

leads to changes in social behaviors associated with condom use by key populations	Communication Guide (CRCG) guidelines on HIV endorsed as a guide for Condom Program	cleared by government for all partners developed			
	Targeted condom promotion campaigns in partnership with NGOs reaching 10% of key populations	Targeted condom promotion campaigns in partnership with NGOs reaching 15% of key populations	Targeted condom promotion campaigns in partnership with NGOs reaching 20% of key populations	Targeted condom promotion campaigns in partnership with NGOs reaching 25% of key populations	Targeted condom promotion campaigns in partnership with NGOs reaching 30% of key populations
		Cultural, religious and other community gatekeepers sensitized on condoms in 10% provinces.	Cultural, religious and other community gatekeepers sensitized on condoms in 20% provinces.	Cultural, religious and other community gatekeepers sensitized on condoms in 30% provinces.	Cultural, religious and other community gatekeepers sensitized on condoms in 50% provinces.
		Formative survey on the uptake of condoms by the target key populations conducted	Condom use at last high risk increase by 15%		Condom use survey conducted among priority target beneficiaries
2.1.3: Build capacity of service providers for male condom quality service provision	Condom training service provider mapping tool developed	trainings for condom distributors (all sectors) conducted in 30% provinces	trainings for condom distributors (all sectors) conducted in 50% provinces	trainings for condom distributors (all sectors) conducted in 70% provinces	trainings for condom distributors (all sectors) conducted in 100% provinces
	10% of trained condom distributors equipped with demonstration tools and job aids	30% of trained condom distributors equipped with demonstration tools and job aids	50% of trained condom distributors equipped with demonstration tools and job aids	70% of trained condom distributors equipped with demonstration tools and job aids	100% of trained condom distributors equipped with demonstration tools and job aids
Objective 3: To increase access and availability of free male condoms for each of key populations through public channels to 50% from a 2020 baseline by 2026					
Strategy 1: Increasing Access to Male Condoms					
3.1.1 Strategically expand condom distribution through the public, social marketing organization/N	At least 5 local NGOs and CBOs trained on condom demand generation for key populations	At least 10 local NGOs and CBOs trained on condom demand generation for key populations	At least 15 local NGOs and CBOs trained on condom demand generation for key populations	At least 20 local NGOs and CBOs trained on condom demand generation for key populations	At least 30 local NGOs and CBOs trained on condom demand generation for key populations

GO, and commercial sectors	At least 20 new condom providing service delivery points were set up nationwide.	At least 40 new condom providing service delivery points were set up nationwide.	At least 80 new condom providing service delivery points were set up nationwide.	At least 150 new condom providing service delivery points were set up nationwide.	At least 200 new condom providing service delivery points were set up nationwide.
Strategy 2: Improving Utilization of Male Condoms					
3.2.1 Measures to increase the use of condoms in the conditions in which access is provided	Condom quality improvement strategies were designed for key populations.	Quarterly condom post-market surveillance was done	Coordination with condom manufacturers was done to package public sector condoms in a way that would be more appealing to users.		
Strategy 3: Grow the Market Size					
3.3.1 Strengthen social marketing brand management and sustainability	At least 2 social marketing firms sustain business in the country	Condom social marketing priority plan for key populations and resource mobilization proposal presented to government and partners	Condom-related social marketing organizations support at least 2 social media brands from partners/ government		
	At least 4 Social marketing brands on the market	At least 2 social market brands adopted hybrid models and developed cost-effective alternative distribution channels for key populations with poor social and economic status		At least 2 Social marketing brands transitioned to full recovery	
	Socially marketed brands market for key populations share at 10%	Socially marketed brands market for key populations share at 15%	Socially marketed brands market for key populations share at 20%	Socially marketed brands market for key populations share at 25%	Socially marketed brands market for key populations share at 30%
3.3.2 Achieve the right size of free condom market	Targeted HIV programming for key populations utilized to	Condom market segmentation study conducted		Condom market audit conducted to assess	

	distribute free condoms			effectiveness and efficiency	
		Channels and targets for distribution of condoms to reach key populations developed and agreed with partners			
3.3.3 Creating a favorable environment for the growth of the commercial sector in the condom market	Private sector condom partners engaged on the 5 th NSP platform	conduct an assessment of the private condom sector brands		Public condom campaign programs promote free, socially marketed and private sector condoms for key populations	
		Targets for private sector partners for condom distribution for key populations in designated markets set and agreed	Private sector condom messaging promoting condom as a lifestyle for key populations discussed and cleared by government	Private sector condom messaging promoting condom as a lifestyle for key populations discussed and cleared by government	Private sector condom messaging promoting condom as a lifestyle for key populations discussed and cleared by government
	Private sector condom dispenser coverage for key populations in designated market segment at 1%	Private sector condom dispenser coverage for key populations in designated market segment at 5%	Private sector condom dispenser coverage for key populations in designated market segment at 10%	Private sector condom dispenser coverage for key populations in designated market segment at 20%	Private sector condom dispenser coverage for key populations in designated market segment at 40%

Annex 2: PrEP Program Operational Plan

Description of priorities	Key annual outputs				
	2022	2023	2024	2025	2026
Objective 1: To achieve high scale of PrEP coverage for all target groups from a 2020 baseline of almost zero percent by 2026					
Strategy 1: Improve supply chain management to provide and distributed oral PrEP in sufficient quantity to meet projected demand by appropriate delivery platform					
1.1.1: Coordination and Program Governance	Creating PrEP Technical Group	PrEP Technical Group's 2-yr Priority Action Plan (2023/24) detailing program outputs, outcome targets and partner accountability framework developed	PrEP mid-term review report compiled defining revised targets	The PrEP program review report is reviewed and approved by the SIP	The PrEP program review report in place
	Minimum functional capacity for provincial PrEP Programming defined	10% of provinces especially those covering hotspots supported to establish minimum capacity for PrEP Programming	20% of provinces especially those covering hotspots supported to establish minimum capacity for PrEP Programming	30% of provinces especially those covering hotspots supported to establish minimum capacity for PrEP Programming	50% of provinces especially those covering hotspots supported to establish minimum capacity for PrEP Programming
1.1.2: Advocacy and education to create political will to engage policymakers	5 th NSP 2019/2023 features PrEP as a priority primary prevention intervention for key populations			The Health sector budget earmarks funds for procurement of free to user PrEP for the most key populations	Stakeholder agreed on new generation National PrEP Programming strategy in place
	highest level policy-makers within Gol agreed, MoH endorsed National PrEP Programming in place				NSP for HIV control 2025/2029 features PrEP as a priority primary prevention intervention
	National PrEP needs assessment conducted				

1.1.3: Strengthen the national PrEP performance monitoring	10 NGOs and Civil Society Organizations contracted to run a PrEP programming campaign		Annual PrEP program review meetings at the national and provincial levels to evaluate the annual performance of the PrEP program held.		
		Training for province focal point persons in 20% of provinces	Training for province focal point persons in 50% of provinces		
		PrEP sentinel sites established for key populations in 50 hotspot urban centers		PrEP sentinel sites established for key populations in 50 more hotspot urban centers	
1.1.4: Effective Quantification and Forecasting	Annual MOHME forecasting and quantification conducted	Annual MOHME forecasting and quantification conducted	Annual MOHME forecasting and quantification conducted	Annual MOHME forecasting and quantification conducted	Annual MOHME forecasting and quantification conducted
	10 national-level partners trained on the use of the PrEP quantification methodology	Build capacity for quantification at province and health facility levels in 10% of provinces	Build capacity for quantification at province and health facility levels in 20% of provinces	Build capacity for quantification at province and health facility levels in 40% of provinces	Build capacity for quantification at province and health facility levels in 50% of provinces
		The "Quantification and Procurement Planning" unit for quantification in the provinces and at the national level facilities established.			
1.1.5: Implement the PrEP distribution plan	Advocacy for special handling of the PrEP conducted		conduct an assessment of social marketing on PrEP	The final impact analysis of PrEP programs such as social	National PrEP Distribution Plan revised

			availability for key populations in hard to reach areas	marketing of PrEP was done through new routes and additional costs.	
	At least one innovation exploiting new outlets on PrEP distribution with the private sector developed and implemented	Coverage of new outlet targeted PrEP distribution innovations expanded to 10% of provinces	Coverage of new outlet targeted PrEP distribution innovations expanded to 30% of provinces	Coverage of new outlet targeted PrEP distribution innovations expanded to 50% of provinces	Coverage of new outlet targeted PrEP distribution innovations expanded to 60% of provinces
	2% of key populations were covered by PrEP through new outlets.	5% of key populations were covered by PrEP through new outlets.	10% of key populations were covered by PrEP through new outlets.	20% of key populations were covered by PrEP through new outlets.	30% of key populations were covered by PrEP through new outlets.
1.1.6: Using novel clinical approaches to improve PrEP supply chain	PrEP novel clinical methodologies drafted.	At least one national and provincial PrEP novel clinical methodologies exercise has been performed.	At least one national and provincial PrEP novel clinical methodologies exercise has been performed.	At least one national and provincial PrEP novel clinical methodologies exercise has been performed.	At least one national and provincial PrEP novel clinical methodologies exercise has been performed.
	In 10% of public and private provision outlets, PrEP is purposefully distributed with the participation of NGOs.	In 30% of public and private distribution outlets, PrEP is purposefully distributed with the participation of NGOs.	In 45% of public and private distribution outlets, PrEP is purposefully distributed with the participation of NGOs.	In 60% of public and private distribution outlets, PrEP is purposefully distributed with the participation of NGOs.	In 80% of public and private distribution outlets, PrEP is purposefully distributed with the participation of NGOs.
Strategy 2: Demand creation using culturally competent and linguistically appropriate approaches for PrEP and remove barriers to access and begin use					
1.2.1: More investment in demand-generation activities to ensure that the target populations have the knowledge and attitudes to use PrEP correctly and consistently.		PrEP programming advocacy action plan developed		MOHME build partnerships through networking with all public and private sector stakeholders to support PrEP planning	
	The use of the Total Market Approach for PrEP programming				

(Strengthening Advocacy)	has been approved by the MOHME				
	Media capacity engagement drafted	The Capacity of 50 activists from the governmental media houses in PrEP promotion and education for key populations built	Capacity of 50 activists from the governmental media houses in PrEP promotion and education for key populations built		
1.2.2 Highly targeted interpersonal communication leads to changes in social behaviors associated with PrEP use by target populations	National PrEP-Related Communication Guide (PRCG) guidelines on HIV endorsed as a guide for PrEP Program	PRCG featuring key message concepts cleared by the government for all partners developed			
	Targeted PrEP promotion campaigns in partnership with NGOs reaching 10% of key populations	Targeted PrEP promotion campaigns in partnership with NGOs reaching 15% of key populations	Targeted PrEP promotion campaigns in partnership with NGOs reaching 20% of key populations	Targeted PrEP promotion campaigns in partnership with NGOs reaching 25% of key populations	Targeted PrEP promotion campaigns in partnership with NGOs reaching 30% of key populations
		Cultural, religious and other community gatekeepers sensitized on PrEP in 10% of provinces.	Cultural, religious and other community gatekeepers sensitized on PrEP in 20% of provinces.	Cultural, religious and other community gatekeepers sensitized on PrEP in 30% of provinces.	Cultural, religious and other community gatekeepers sensitized on PrEP in 50% of provinces.
		Formative survey on the uptake of PrEP by the target key populations conducted	PrEP use increase by 15%		PrEP use survey conducted among priority target beneficiaries
Objective 2: To increase adherence and continued use of PrEP, from a 2020 baseline of almost zero percent by 2026					
Strategy 1: Increasing the providers' knowledge, attitudes, practices, and behaviors with regards to oral PrEP delivery.					
2.1.1: Build capacity of service providers for PrEP quality	PrEP training service provider mapping tool developed	Trainings for PrEP providers (all sectors) conducted in 30% of provinces	trainings for PrEP Providers (all sectors) conducted in 50% provinces	trainings for PrEP Providers (all sectors) conducted in 70% provinces	trainings for PrEP Providers (all sectors) conducted in 100% provinces

service provision	10% of trained PrEP Providers equipped with demonstration tools and job aids	30% of trained PrEP Providers equipped with demonstration tools and job aids	50% of trained PrEP Providers equipped with demonstration tools and job aids	70% of trained PrEP Providers equipped with demonstration tools and job aids	100% of trained PrEP Providers equipped with demonstration tools and job aids
Strategy 2: Scale-up uptake, adherence, and retention of oral PrEP for target populations for effective use and monitoring					
2.2.1 Measures to increase the use of PrEP in the conditions in which access is provided	PrEP quality improvement strategies were designed for key populations.	Quarterly PrEP post-market surveillance was done	Coordination with PrEP manufacturers was done to package PrEP in a way that would be more appealing to users.		
2.2.2 Strengthen social marketing brand management and sustainability	At least 2 social marketing firms sustain business in the country	PrEP social marketing priority plan for key populations and resource mobilization proposal presented to government and partners	PrEP-related social marketing organizations support at least 2 social media items from partners/ government		
	Socially marketed brands market for key populations share at 10%	Socially marketed brands market for key populations share at 15%	Socially marketed brands market for key populations share at 20%	Socially marketed brands market for key populations share at 25%	Socially marketed brands market for key populations share at 30%