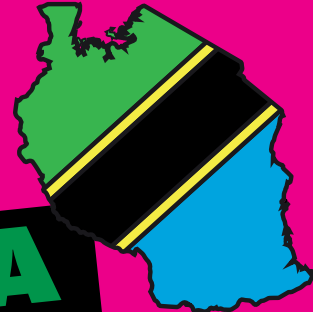


**UNITED FOR PREVENTION**

**TANZANIA**



United for Prevention (U4P) was a Frontline AIDS project which ran from April 2023 to September 2024. It supported civil society and community coalitions in seven African countries to hold their national governments accountable for implementing the commitments outlined in the [Global HIV Prevention 2025 Road Map](#). The participating coalitions were located in Kenya, Malawi, Mozambique, Nigeria, Tanzania, Uganda and Zimbabwe.

In this profile we share highlights from the implementation of the U4P project in Tanzania, which was led by DARE Organization.



**I AM PROUD OF THE DIVERSITY OF THE GROUPS WE ARE REPRESENTING. OUR DIVERSITY HAS STRENGTHENED OUR APPROACH TO DATA COLLECTION WHEN REPORTING ON COMMUNITY PERSPECTIVES"**

(SSI, Coalition member, Tanzania)

**U4P Coalition in numbers**



**11**

coalition members\*



**5**

significant moments of change recorded in the project advocacy log



**4**

advocacy asks



**4**

HIV prevention spaces in which U4P members participated\*\*

\*DARE (Coalition Lead); together with 2FG, TBH, NNW+, COMPASS Tanzania, KVP-F, NYP+, TaCHIS, DWWT+, YADO, RIO

\*\*National Technical Working Groups on HIV prevention, key populations, PrEP, Adolescent and Young Adult Stakeholders (AYAS) working group

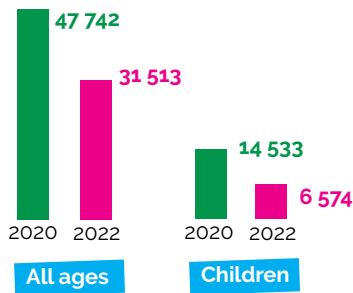


# COUNTRY OVERVIEW

a PESTLE<sup>1</sup> analysis, which was also later validated and updated following the development of an **HIV Prevention and Accountability** report. Key findings from their analysis and Accountability Report that informed their advocacy strategy are highlighted below.

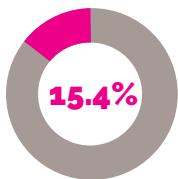


## New HIV infections

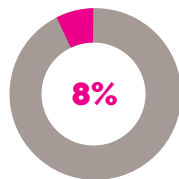


In 2017, Tanzania adopted the **Global HIV Prevention Road Map** (2017-2020). This document is added to a comprehensive list of policies on HIV. However, awareness and understanding of these strategies remains primarily at the national level, and there is a lower level of knowledge and a slower pace of implementation at community level.

Estimated HIV prevalence among **key populations** (KPs)<sup>2</sup>:  
(Source: UNAIDS Key Populations Atlas, The Global HIV Prevention Coalition)



sex workers



men who have sex with men



people who use drugs



transgender people



In many areas of policy making, **the Tanzanian government has established strong working relationships with civil society organisations (CSOs)**. This allows for effective consultation and representation of CSO and community perspectives. However, there are still technical working groups (TWGs), for example on Medically Assisted Treatment (MAT), that do not engage with CSOs in this way.



**HIV prevention still lacks adequate public attention** from political leaders. Additionally, the absence of a genuinely cohesive multi-sectoral approach, adopted by Tanzania's leadership, is undermining effective HIV prevention efforts in Tanzania.



LEGAL ENVIRONMENT	Criminalised?
Same-sex sexual acts	CRIMINALISED
Sex work	CRIMINALISED
Drug use or possession for personal use	CRIMINALISED
Transgender people	CRIMINALISED
Gender expression	CRIMINALISED
HIV transmission, non-disclosure, or exposure	CRIMINALISED




Source: UNAIDS Laws and Policies Analytics, Human Dignity Trust

<sup>1</sup> A PESTLE analysis investigates the political, economic, social, technological, legal and environmental context.

<sup>2</sup> UNAIDS considers gay men and other men who have sex with men, sex workers, transgender people, people who inject drugs and prisoners and other incarcerated people as the five main key population groups that are particularly vulnerable to HIV and frequently lack adequate access to services. [Sourced here.](#)

# ADVOCACY STRATEGIES, ADVOCACY ASKS AND PROGRESS MADE



Alignment to action in the Global HIV Prevention Road Map	Advocacy asks	Progress achieved	Progress status
<b>Action 10:</b> Prompt launch and implementation of a comprehensive HIV prevention road map that is informed by community needs and priorities and actively involves community participation throughout its development	By December 2023, Tanzania Commission for AIDS (TACAIDS) to integrate community priorities in the evolving draft of the National HIV Prevention road map, ensuring it reflects the current needs and perspectives of the communities it intends to serve.	Coalition partners have actively engaged with TACAIDS, advocating for the priorities of communities as part of consultations on the development of the National HIV Prevention Road Map.  The road map was signed in September 2024, after delays. This was a major achievement. The launch of the road map is dependent on the availability of resources.	Achieved 
	TACAIDS launching The National HIV prevention road map by March 2024.	The coalition's priorities on new prevention technologies (guidelines for implementation, and scaling), have been included in the final version of the road map under the section "Set up mechanisms for the rapid introduction of new HIV prevention technologies and programme innovations".	
<b>Action 8:</b> Accessibility of New HIV prevention technologies (CAB-LA and DVR) accessible in Tanzania to maximize options that will cater to the diverse prevention needs of the communities	Adoption of new HIV prevention technologies by fast tracking the registration/ approval of CAB-LA by September 2024.	In May 2024, the Tanzania Medicines and Medical Devices Authority (TMDA) approved CAB-LA as a HIV prevention prophylaxis. The U4P coalition influenced this decision through active engagements with the TMDA and participation in a study visit to South Africa. TMDA has also committed to establishing Community Forums to integrate community perspectives in the roll out process.	Achieved 
	TACAIDS and the Ministry of Health (MoH) to revise PrEP implementation guidelines (amended from original ask of circular) that integrates CAB-LA in the PrEP implementation guidelines in Tanzania by September 2024.	Coalition members have advocated for the inclusion of a CAB-LA protocol in the PrEP implementation guidelines. TACAIDS have provided provisional approval, but it will only be made official in Q1 2025. The coalition will follow up closely on TMDA's commitment to integrate community perspectives into these guidelines. Additionally, the coalition lead, DARE, became part of the PrEP TWG, which represents another opportunity to advocate for the integration of community perspectives into preparations for the roll out of PrEP.	High 

## OUTCOME STORY:

# TANZANIA'S APPROVAL OF CAB-LA



**Outcome:** On April 8, 2024, Tanzania's Medicines and Medical Devices Authority (TMDA) approved Cabotegravir Long-Acting (CAB-LA) for use in the country, with approval being given via TMDA's website of registered medicines in Tanzania.



**Contribution:** The U4P coalition, including DARE, COMPASS partners, and NNW+, played a pivotal role in achieving this outcome through a series of coordinated strategic actions and advocacy. The efforts included conducting regular meetings and maintaining ongoing conversations with TMDA, as well as following up with International Partnership for Microbicides (IPM) South Africa for additional support and information. Coalition members actively participated in TWG meetings and the PEPFAR Country Operational Plans (COP23) mid-term review processes, ensuring that community voices were represented in these crucial discussions. The coalition also engaged in direct follow-up with TACAIDS and the Ministry of Health, and participated in PEPFAR COP quarterly meetings. The engagements are spaces where advocacy is done to influence eventual decisions made. The coalition continues to engage to understand progress in approval processes have reached and highlight gaps with existing prevention options and share how new technologies would help address those gaps.



**Significance:** The approval of CAB-LA represents a leap forward in Tanzania's HIV prevention efforts. As a discreet and long-acting injectable form of pre-exposure prophylaxis, CAB-LA helps people to overcome adherence challenges linked to daily oral PrEP, making it easier to adhere to. This development showcases Tanzania's commitment both to adopting innovative HIV prevention strategies and to providing its citizens with diverse options to suit their needs.

Importantly, the process leading to this approval set a new precedent. The establishment of community forums by TMDA acknowledged the crucial role of community perspectives in the approval and implementation of HIV prevention technologies.

**Next steps:** The U4P coalition plans to continue its engagement by following up on key updates and influencing the fast approval and implementation of CAB-LA. They aim to host the Tanzania Medicines and Medical Devices Authority (TMDA) during a coalition meeting to maintain momentum and ensure community involvement in the implementation process. The coalition will continue to participate in TWG meetings for HIV prevention, ensuring that community voices remain central in the implementation planning for CAB-LA.



**“ASIDE FROM ITS REGULATORY ROLE, WE BELIEVE THE TANZANIA MEDICINES AND MEDICAL DEVICES AUTHORITY (TMDA) HAS AN EQUALLY IMPORTANT ROLE AND RESPONSIBILITY TO PROVIDE DIVERSE CHOICES IN HIV PREVENTION FOR THE BENEFIT OF THE COMMUNITY”**

(SSI, Coalition member, Tanzania)

# TIMELINE OF OUTCOME STORY

**2023**



**April**

Launch of the U4P coalition in Tanzania



**October**

PESTLE analysis completed



**December**

Tanzania [HIV Prevention and Accountability](#) report showcased at the ICASA conference

**2024**



**January**

U4P coalition participates in a TWG meeting where an almost final draft of the National HIV Prevention Road Map is presented



**February**

Commitment to form CSO's forums under the Tanzania Medicines and Medical Devices Authority (TMDA) to ensure community representation and feedback with regards to introduction of prevention technologies by June 2024



**April**

TMDA approves CAB-LA for use in Tanzania



**May**

National AIDS and STI Control Programme's (NASHCoP) initiation of the PrEP Implementation Framework review (process has included the active participation of a U4P coalition member)



**July**

U4P coalition members attend another TWG meeting where TACAIDS announces that the domesticated road map has been taken to the Permanent Secretary of the Ministry of Health for final approval



**August**

National HIV Prevention Road Map approved in Tanzania, which includes provisions for new prevention technologies such as CAB-LA and the Dapivirine Vaginal Ring and national commitment to develop a national guide/ framework for adopting/domesticating new technologies and innovations



**September**

Expected completion of the first draft of the updated National PrEP Implementation guidelines, including CAB-LA





## PROMISING PRACTICES

- **Using data from ongoing trials and implementation research** to advocate for improvements within national HIV prevention responses, including data from the MOSAIC/CATALYST trial to strengthen advocacy on new prevention technologies.
- **Research skills and methods**, such as data collection and analysis and stakeholder mapping, can support the development and dissemination of government plans and programmes, ensuring they remain relevant and responsive to communities.
- **Integrating efforts with other health initiatives to increase collective impact and amplify messaging**. The U4P coalition aligned with the COMPASS coalition, as well as work being led by Non-State Actors for Health (NSA-H).

## KEY LESSONS LEARNT

- **Using detailed advocacy strategies and workplans helped** the U4P coalition in Tanzania to guide their advocacy engagements, identify influential HIV prevention spaces and ensure they approached the right decision-makers at the right time.
- **Tailored advocacy messaging is more effective**: the Tanzanian coalition partners used the country's PESTLE and stakeholder analysis to create unified advocacy messages that resonated with their target audiences and desired action.
- **Reporting processes with the coalition have ensured clear records of activities and data sharing**. This transparency allows members to hold each other accountable for the accuracy and progress of their work.
- **Dependence on individual coalition leads or dominant organisations can lead to a lack of distributed knowledge and capacity** which threatens the continuity of this work, especially if key individuals or organisations withdraw (coalition work should ideally be evenly delegated across members' activities — from reporting on advocacy logs, to activity implementation and funding allocation).

### Sources:

The U4P coalition in Tanzania has done incredible work in providing data for this profile, as identified from the following sources:

- Tanzania U4P Monthly MEL Meeting Tracker
- U4P Quarterly Narrative Report – Tanzania
- Tanzania Coalition Accountability Strategy
- Tanzania HIV Prevention and Accountability Report
- Tanzania PESTLE analysis
- Mid-term review of U4P, conducted by Southern Hemisphere, 2024

This profile was written by Elena Mancebo-Masa, Zimigonaphakade Sigenu and Dena Lomofsky on behalf of Southern Hemisphere Consultants, with editorial input from Casey Davison O'Brien, Leora Pillay and Libby van Zee of Frontline AIDS, and Dr Lilian Benjamin of DARE. Design by Jaywalk Design for Change. The Outcome Story was substantiated by Dr Kissa W. Mwamwitwa-Mbwana.

